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E N C L O S U R E

PROPOSED TERMINATION OF PUBLICATIONS REVIEW SUBCOMMITTEE

Reference: J.I.C. 86 Series

Report by the Joint Intelligence Committee *Staff*

THE PROBLEM

1. To recommend appropriate action on the proposals in Appendix "B" by the Publications Review Subcommittee (P.R.S.).

FACTS BEARING ON THE PROBLEM

2. The Joint Chiefs of Staff, at their 66th Meeting, 16 March 1943, approved inter alia paragraph 6 e of J.C.S. 228 which contained the following recommendation:

That the Joint Intelligence Committee review all papers published and distributed by the Intelligence agencies of the War and Navy Departments and make periodic recommendations to the Joint Chiefs of Staff with a view to eliminating duplication and unnecessary reports and curtailing excessive distribution.

In J.I.C. 86/D the Joint Intelligence Committee was directed to implement that decision.

3. The Joint Intelligence Committee, at its 86th Meeting, 21 January 1944, after considering J.I.C. 86/1:

a. Directed that the Joint Intelligence Staff call on A-2, G-2, O.N.I., and O.S.S. for one representative each to form a special subcommittee to review all papers published and distributed in those agencies and to make periodic recommendations to the Joint Intelligence Committee, for subsequent transmittal, as necessary, to the Joint Chiefs of Staff, with the view to eliminating duplication and unnecessary reports and curtailing excessive distribution;

b. Agreed that the phrase "all papers" used above, shall be construed to mean all routine periodic or serial reports, all printed documents, and all reports reproduced in more than ten copies.

c. Directed that Lt. Commander Simons be designated as steering member of the contemplated committee.

The special subcommittee was formed as directed with the later addition of an officer representing Naval Air Intelligence,

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and held its first meeting on 4 February 1944. Its name was fixed as the Publications Review Subcommittee.

4. On 2 March 1944, the Publications Review Subcommittee submitted a report (J.I.C. 86/2) on ad interim views, progress and conclusions reached by the Subcommittee. At its 93rd Meeting, 10 March 1944, the Joint Intelligence Committee, after considering J.I.C. 86/2,

a. Approved the conclusion of the P.R.S. that the intra-service boards having most direct knowledge of the utility of publications issued by the services should be urged to continue their deliberations and that when a sufficient amount of material had been passed by them, their work should be re-examined by the P.R.S. for the purpose of proposing further eliminations or combinations with other publications.

b. Authorized the P.R.S. to advance recommendations concerning publications within the intelligence agencies, the adoption of which would bring about worthwhile economies in paper, money and manpower.

c. Disapproved a recommendation by the P.R.S. that the Subcommittee be directed to study duplication of intelligence material outside the headquarters of the intelligence services but within the continental United States.

5. At its 95th Meeting, 24 March 1944, the Joint Intelligence Committee disapproved a request (J.I.C. 86/4) for Army Ground Forces representation on the Publications Review Subcommittee, on the ground that the Subcommittee was concerned only with publications of intelligence agencies.

6. In J.I.C. 86/5, the Publications Review Subcommittee submitted a response to J.I.C. 86/4 with respect to printed publications, other than the D.N.I. monographs, M.I.D. Strategic Surveys, and JANIS publications, published by Washington headquarters of M.I.D., O.N.I., A-2, and O.S.S. "Printed publications" were distinguished from those employing mimeograph and other methods of quick reproduction. The publications, amounting to 23<sup>4</sup>, were studied by the Publications Review Subcommittee after the intra-service publications review boards had examined their own service publications and prepared recommendations.

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The report approved some publications, disapproved others, and recommended that certain publications be merged or modified.

At its 99th Meeting, 5 May 1944, the Joint Intelligence Committee considered J.I.C. 86/5 and approved, with minor exceptions, the recommendations of the P.R.S. with regard to specific publications. In addition, the J.I.C. agreed to continue the P.R.S. as a part-time agency, meeting only when matters were referred to it by the J.I.C., with the following functions:

a. To approve all new intelligence publications proposed by M.I.D., O.N.I., A-2 and O.S.S.

b. To review all intelligence publications at semi-annual intervals.

The Joint Intelligence Committee reported the foregoing action to the Joint Chiefs of Staff in J.C.S. Memorandum for Information No. 229 as an "informal periodic report". This is the only report submitted to the Joint Chiefs of Staff in compliance with J.C.S. 228 (J.I.C. 86/D).

7. In accordance with paragraph 6a above, a memorandum to that effect was subsequently circulated in M.I.D., O.N.I., and A-2 directing that new publications proposed by the intelligence services should be cleared through the P.R.S. before publication was undertaken. Exempted from these provisions were those publications which (a) have less than 5,000 words and/or 20 illustrations, charts, etc., and (b) have a proposed circulation of less than 100 copies.

8. In J.I.C. 86/7, the P.R.S. reported on printed intelligence publications for the period 1 May 1944 - 31 December 1944. On 29 March 1945, the J.I.C. approved the conclusions by the P.R.S. in that paper that an over-all review of the publications was not necessary at that time.

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9. In J.I.C. 86/8/D, 5 September 1945, the P.R.S. pointed out that with the end of hostilities, a large number of intelligence publications had been or would be terminated and that, consequently, a report prepared in the then fluid situation would be of less value than one prepared as of 1 October 1945. In that paper also, the Joint Intelligence Staff, acting in behalf of the J.I.C., directed the P.R.S. to render its next report with reference only to those printed publications of M.I.S., O.N.I., and A-2 being continued as of 1 October 1945.

10. The reply of the P.R.S. to J.I.C. 86/8/D is contained in Appendix "B". Therein the P.R.S. recommends that it cease to exist because of the very drastic reduction in publications and the likelihood that publishing activities will not be greatly stimulated in the foreseeable future. The P.R.S. further recommends that some officer in the Secretariat of the J.I.C. be assigned "to act as a clearing house for the several services" in publication matters. Should the J.I.C. decide to continue the P.R.S., Commander V. D. Engels, USNR, is recommended as the Steering Member in place of Commander Simons.

DISCUSSION

11. The Joint Intelligence Committee can either request the Joint Chiefs of Staff to rescind their directive in paragraph 6e of J.I.C. 86/D (J.C.S. 228) or continue the activities of the Publications Review Subcommittee in their present or in a modified form. To comply with the directive of the Joint Chiefs of Staff requires a modicum of manpower and money. Furthermore, under present circumstances, a J.C.S. directive to eliminate duplication or unnecessary reports, with a consequent saving to the armed services, should not be cancelled except for the most compelling of reasons. The Secretariat of the J.I.C. is not an appropriate agency to act as a "clearing house" for publications of the intelligence agencies.

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12. The Publications Review Subcommittee has not only eliminated duplications and unnecessary reports and curtailed excessive distribution, but also its mere existence has been a prophylaxis against such conditions arising. The best manner in which the J.C.S. directive could be implemented would be for the intelligence agencies, where possible, to publish material jointly. As indicated in the Annex to Appendix "B", joint publications as of 1 January 1946 include "Handbook of Guided Missiles" and "Enemy Shaped Charge Developments". Another joint publication is JANIS (Joint Army-Navy Intelligence Studies).

13. The Publications Review Subcommittee was constituted on an informal basis with an officer as "Steering Member". It was never furnished with a basic directive as were the other subcommittees of the J.I.C. Despite its informality, it functioned well during hostilities. The Steering Member had frequent and intimate contacts with the members of the P.R.S. on matters of mutual interest. As the members of the P.R.S. were senior officers responsible for publications in the intelligence agencies, the activities of the P.R.S. were largely carried on by informal methods rather than by meetings or actions of record. The original members of the P.R.S. have, however, been replaced, and the Steering Member has returned to inactive duty. Instead of the P.R.S. members being senior officers, the majority of them as junior officers, with no steering member designated.

14. The Joint Intelligence Staff believes that the P.R.S. should be furnished with a basic directive suitable in authority and composition to implement the directive of the Joint Chiefs of Staff.

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RECOMMENDATIONS

15. That the Joint Intelligence Committee:

a. Approve Appendix "A" as a basic directive of the Publications Review Subcommittee, superseding all existing JIC directives on the subject, and,

b. Contingent upon approval of a above:

- (1) Redesignate the members of the P.R.S.
- (2) Direct the P.R.S. to report, as a matter of priority, whether its jurisdiction should be restricted to publications of M.I.D., O.N.I., and A-2, or should include all Army or Navy intelligence publications in Washington or within the continental United States, and to make recommendations accordingly.

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APPENDIX "A"

BASIC DIRECTIVE

PUBLICATIONS REVIEW SUBCOMMITTEE

ORGANIZATION

1. The Publications Review Subcommittee (P.R.S.) was established by the Joint Intelligence Committee, under the authority of its charter, as an organization to implement the directive of the Joint Chiefs of Staff in paragraph 6e of J.C.S. 228 (J.I.C. 86/D) to review all papers published and distributed by the Intelligence agencies of the War and Navy Departments and make periodic recommendations to the Joint Chiefs of Staff with a view to eliminating duplication and unnecessary reports and curtailing excessive distribution. Its composition, functions, and prescribed procedures are herein redefined.

MEMBERSHIP

2. The Publications Review Subcommittee shall consist of one officer designated by each of the following:

- a. Assistant Chief of Staff, G-2
- b. Chief of Naval Intelligence,
- c. Assistant Chief of Air Staff -2, and
- d. Such others as the J.I.C. may designate.

3. The senior member will be the chairman of the Publications Review Subcommittee.

FUNCTIONS

4. The Publications Review Subcommittee shall:

- a. Prepare, as appropriate, proposed reports to the Joint Chiefs of Staff from the J.I.C.
- b. Approve all new intelligence publications proposed.
- c. As a continuing project, review all intelligence publications and recommend to the J.I.C. those which should be published jointly.

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Appendix "A"

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d. Report at least semi-annually regarding a, b, and c above.

5. The P.R.S. shall perform such additional functions as the Joint Intelligence Committee assigns to it.

PROCEDURE

6. The Publications Review Subcommittee shall establish its own methods of procedure.

7. If unable to reach agreement promptly, the Publications Review Subcommittee shall submit to the Joint Intelligence Committee, through the Joint Intelligence Staff, a report indicating wherein the members disagree in order that the J.I.C. may take appropriate action.

8. The Publications Review Subcommittee may delegate its functions to subcommittees and may invite representation thereon of departments or agencies other than those mentioned in paragraph 2 above.

9. The Publications Review Subcommittee is authorized to request of U.S. governmental departments or agencies information and assistance required for the performance of its duties.

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APPENDIX "B"

NAVY DEPARTMENT  
Office of the Chief of Naval Operations  
Washington 25, D.C.

15 January 1946

MEMORANDUM FOR THE SECRETARY, PUBLICATIONS REVIEW SUBCOMMITTEE

1. The Publication Review Subcommittee (JIC) met this afternoon. All members attended.
2. The Appendix lists the printed publications (as defined under the subcommittee procedure) being issued by member services as of 1 January 1946.
3. Because of the very drastic reduction in publication indicated in the above and further because there appears no likelihood that publishing activities will be greatly stimulated in the foreseeable future the Review Board passed a motion recommending that it cease to exist.
4. It further recommended that some officer in the Secretariat of JIC be nominated to act as a clearing house for the several services. Thus if MIS decided to issue a publication this officer would be notified of the intention and would take such steps over the telephone as may be necessary to ascertain whether a similar publication was being projected by another service. If such a publication was projected he would arrange a meeting between the interested services in order that full cooperation might be established between them, to the end perhaps that a joint publication might be issued or one of them given up entirely. Such an officer would also do well to keep a card index of the projected publications that he is required to handle.
5. This sounds like a rather extensive program but it is not in fact. It now appears that no more than one or two new printed publications a month are likely to be projected by the services. This output is so small as to render the existence of a formal subcommittee quite unnecessary while at the same time it would have no appreciable effect in respect to a member of the Secretariat of the JIC.
6. Should the JIC decide to continue the subcommittee it is recommended that Commander V. D. Engels, USNR, Navy Department, Room 2502, who has had a long experience in ONI publications, be appointed as my replacement.

/s/ G.P.S.

Gilbert P. Simons,  
Comdr. USNR.

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ANNEX TO APPENDIX "B"

ONI Publications

Standard Reference Manuals for ONI

*ONI 222 U.S.	U.S. Naval Vessels.
ONI 222 G.B.	Naval Vessels of the British Commonwealth
*ONI 222 R.	Russian Naval Vessels.
ONI 222 M.E.	Minor European Naval Vessels.
ONI 222 L.A.	Naval Vessels of Latin American Countries
*ONI 209	A Manual of Merchant Ships
ONI Review	The monthly intelligence bulletin of ONI replacing the ONI Weekly.
Air Branch	Had no current printed publications.

MIS Publications

G-2 (Confidential)      Handbook Military Forces of U.S.S.R.  
                          TM 30-430.

Intelligence Bulletin (Restricted) (Monthly).  
German and Japanese Solid Fuel Rocket Weapons.

\*\*Handbook of Guided Missiles.  
\*\*Enemy Shaped Charge Developments.

A-2 Publications

Headquarters A.A.F. Intelligence Reports.  
Special Studies.  
Provisional Airfield List.  
Airfield Notes.  
Operational Airfield Maps.  
Security Classification and Selected Data on A.A.F.  
Aircraft and Equipment.

\* Already printed. Others are projected. All will be carried  
and maintained as standard Navy publications.

\*\* Joint Publications.

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JOINT INTELLIGENCE COMMITTEE

CORRIGENDUM

TO

J.I.C. 86/9

Note by the Secretary

Holders of J.I.C. 86/9 are requested to correct their copies as follows:

Page 1, second line below subject, change to read,  
"Report by the Joint Intelligence Staff".

Substitute new Page 3, and destroy superseded page.

R. U. HYDE,  
Secretary.